# CITY OF SUMNER FINANCIAL STATEMENTS JUNE 30, 2012

### **CITY OF SUMNER**

INDEPENDENT AUDITOR'S REPORT

BASIC FINANCIAL STATEMENTS AND SUPPLEMENTAL INFORMATION

AUDITOR'S REPORT ON COMPLIANCE, COMMENTS AND RECOMMENDATIONS

**JUNE 30, 2012** 

### Table of Contents

		Page
Officials		4
Independent Auditor's Report		6-7
Management's Discussion and Analysis		8-14
Basic Financial Statements	Exhibit	1.50
Government-wide Financial Statement Statement of Activities and Net Assets - Cash Basis Governmental Fund Financail Statement:	Α	16-17
Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Fund Financial Statement:	В	18-19
Statement of Cash Receipts, Disbursements and Changes in Cash Balances Notes to Financial Statement	C	20 22-30
Required Supplemental Information:		
Budgetary Comparison Schedule of Receipts, Disbursements and Changes in Balances - Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds  Notes to Required Supplementary Information - Budgetary Reporting		32-33 34
Other Supplementary Information:	Schedule	
Statement of Cash Receipts, Disbursements and Changes in Cash Balances - Nonmajor Governmental Funds Schedule of Indebtedness Bond and Note Maturities Schedule of Receipts by Source and Disbursements by Function - All Governmental Funds	1 2 3	37 38-39 40 42-43
	4	42-43
Independent Auditor's Report on Internal Control over Financial Report and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with		
Government Auditing Standards		46-47
Schedule of Findings and Questioned Costs		48-51
Staff		52

### Officials

<u>Name</u>	<u>Title</u>	Term Expires
	Before January 1, 2012	
Gary Walke	Mayor	January 2012
Dave Meighan	Mayor Pro Tem	January 2014
Douglas Daniels Billy Lehmkuhl Darren Paulus Jackie Schlatter	Council Member Council Member Council Member Council Member	January 2014 January 2012 January 2014 January 2012
	After December 31, 2011	
Gary Walke	Mayor	January 2016
Dave Meighan	Mayor Pro Tem	January 2014
Douglas Daniels Ed Adams Darren Paulus Linda Meier	Council Member Council Member Council Member Council Member	January 2014 January 2016 January 2014 January 2016
Lisa Oberbroeckling	City Clerk	Indefinite
David Lease	Public Works Director	Indefinite
Michael Stoessel	Treasurer	Indefinite
Pat Dillon	City Attorney	Indefinite
Dennis Cain	Chief of Police	Indefinite
Tim Duhrkopf	Fire Chief	Indefinite

### **CITY OF SUMNER**



P. O. Box 125 117 East First Street Sumner, Iowa 50674 Phone (563) 578-3211 Fax (563) 578-3212 www.shaffercpa.com roger@shaffercpa.com

Roger L. Shaffer, C.P.A.

Member AICPA and ISCPA

### Independent Auditor's Report

### To the Honorable Mayor and Members of the City Council:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Sumner, lowa, as of and for the year ended June 30, 2012, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Sumner's management. My responsibility is to express opinions on these financial statements based on my audit.

I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Sumner as of June 30, 2012, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, I have also issued my reports dated March 25, 2013, on my consideration of the City of Sumner's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of my audit.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Sumner's basic financial statements. I previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the nine years ended June 30, 2011 (which are not presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. The supplementary information included in Schedules 1 through 4, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in my audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In my opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise City of Sumner's basic financial statements. Management's Discussion and Analysis and the budgetary comparison information on pages 8 through 14 and 32 through 33 are presented for purposes of additional analysis and are not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, I do not express an opinion or provide any assurance on it.

SHAFFER COMPANY, P.C.

Shaffer Company, P.C.

Sumner, Iowa

March 25, 2013

### MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Sumner provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2012. I encourage readers to consider this information in conjunction with the City's financial statements, which follow.

### 2012 FINANCIAL HIGHLIGHTS

- Revenues of the City's governmental activities increased 11.9%, or approximately \$157,700, from fiscal 2011 to fiscal 2012.
- Disbursements decreased 0.7%, or approximately \$10,000, in fiscal 2012 from fiscal 2011. Early retirement of debt made up most of this increase.
- The City's total cash basis net assets increased 0.1%, or approximately \$1,700, from June 30, 2011 to June 30, 2012. Of this amount, the assets of the governmental activities decreased approximately \$40,500 and the assets of the business type activities increased by approximately \$42,200.

### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds.

### Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable, and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

### REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community
  and economic development, general government, debt service and capital projects. Property
  tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks, the sanitary sewer system, and refuse pickup and transportation to the county owned landfill. These activities are financed primarily by user charges.

### Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out to those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains three Enterprise Funds to provide separate information for the water, sewer, and sanitation funds, considered to be major funds of the City.

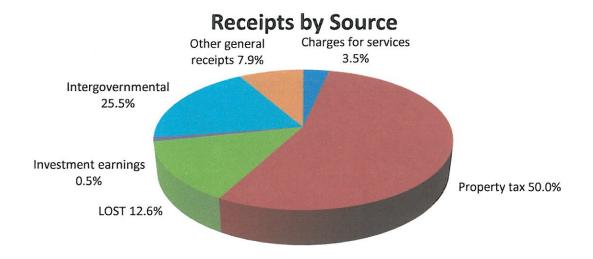
The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

Reconciliation between the government-wide statement and the fund financial statements follow the fund financial statements.

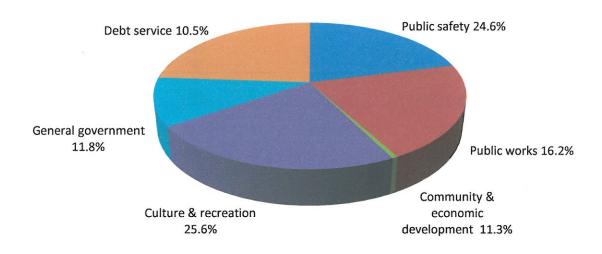
### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from a year ago, from \$1.322 million to \$1.282 million. The analysis that follows focuses on the changes in cash balances for governmental activities.

Changes in Cash Basis Net Assets		mental Activ	vities		
(Expressed in Tho	usands)	Year ended June 30,			
	£0	2012	2011	2010	
Receipts:	17		0000	500000000000000000000000000000000000000	
Program receipts:					
Charges for services	\$	52	45	44	
General receipts:					
Property tax		740	722	706	
Local option sales tax		186	183	193	
Unrestricted investment earnings		7	11	17	
Intergovernmental		378	251	243	
Other general receipts		118	112	108	
Total receipts		1,481	1,324	1,311	
Disbursements:					
Public safety		374	322	274	
Public works		246	323	227	
Health & social servies		0	0	4	
Culture & recreation		390	351	325	
Community & economic development		172	7	0	
General government		180	162	179	
Debt service		159	366	406	
Capital projects		0	0	0	
		4.504			
Total disbursements		1,521	1,531	1,415	
Change in cash basis net assets before transfers		(40)	(207)	(104)	
Transfers, net	x2X0x20 123	0	0	101	
Change in cash basis net assets		(40)	(207)	(3)	
Cash basis net assets beginning of year		1,322	1,529	1,532	
Cash basis net assets end of year	\$	1,282	1,322	1,529	



### **Disbursements by Function**



The City's total receipts for governmental activities increased by 11.9%, or \$157,700. The total cost of all programs and services decreased by approximately \$8,500, or 0.6%.

The City increased property tax rates from \$12.915 per \$1,000 of taxable valuation in 2011 to \$13.003 for 2012. Property tax receipts, excluding tax increment financing (TIF), were \$676,300 for 2012, an increase of \$21,200 or 3.2%. Taxes raised from TIF decreased from \$67,300 in 2011 to \$64,200 in 2012, a \$3,100 change.

The cost of all governmental activities this year was \$1.521 million compared to \$1.531 million last year. However, as shown in the Statement of Activities and Net Assets on pages 16-17, the amount taxpayers ultimately financed for these activities was only \$1.092 million because some of the cost was paid by those directly benefited from the programs or by other governments and organizations that subsidized certain programs with grants, contributions and restricted interest.

### **BUSINESS TYPE ACTIVITIES**

Changes in Cash Basis Net Assets		ss Type Act	ivities	,	
(Expressed in Tho	ousanus)	Year ended June 30,			
		2012	2011	2010	
Receipts:					
Program receipts:					
Charges for services:					
Water	\$	168	175	170	
Sewer		370	369	357	
Sanitation		195	208	213	
General receipts					
Unrestricted interest on investments		1	2	3	
Intergovernmental		0	0	5	
Bond & Loan proceeds		0	0	0	
Other general receipts	110	24	28	15	
Total receipts	1	758	782	763	
Disbursements:					
Water		140	208	120	
Sewer		370	424	340	
Sanitation		205	193	200	
Total disbursements		715	825	660	
Change in cash basis net assets before transfers		43	(43)	103	
Transfers, net	11	0	0	(101)	
Change in cash basis net assets		43	(43)	2	
Cash basis net assets beginning of year		784	827	825	
Cash basis net assets end of year	\$	827	784	827	

Total business type activities receipts for the fiscal year were \$758,000 compared to \$782,000 last year. The cash balance increased by approximately \$43,000 from the prior year. Total disbursements for the fiscal year decreased by 13.3% to a total of \$715,000.

### INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of Sumner completed the year, its governmental funds reported a combined fund balance of \$1.282 million, a decrease of \$50,500 below last year's total of \$1.322 million. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

- The General Fund cash balance decreased \$14,500 from the prior year to \$320,400.
- The Road Use Tax Fund cash balance decreased by \$600 to \$322,600 during the fiscal year. The City intends to use this money to upgrade the condition of all the City's roads.
- At the end of the fiscal year, the cash balance of the Special Revenue Fund (Employees' Benefit) was \$67,100, an increase of \$10,400 from the previous year.
- The Special Revenue Fund (Local Option Sales Tax) cash balance increased by \$86,800 to \$424,100 during the fiscal year. This fund is being allowed to grow in order to fund future projects.
- The Housing Rehab Project Fund deficit grew from \$1,700 to \$33,300. The City was waiting for grant funds to cover the deficit as of June 30, 2012.

### INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

For the propriety funds, the City reported a combined fund balance of \$826,700, an increase of approximately \$42,200 when compared to last year's total of \$784,500. The following are the major reasons for the changes in fund balances from the prior year.

- The Water Fund cash balance increased by \$34,300 to \$301,900.
- The Sewer Fund cash balance increased by \$900 to \$411,800.
- The Sanitation Fund cash balance increased by \$7,000 to \$113,000.

### **BUDGETARY HIGHLIGHTS**

The City amended its budget once during the year. This amendment was approved on April 16, 2012 to provide for additional revenues and disbursements in certain City departments. The increase in the budget amendment was for the purchase of a police vehicle, police officer training, housing rehab project expenditures, repairs and other additional costs. The City had sufficient cash balances to absorb these additional costs, except for the Housing Rehab Project.

The City's receipts were \$11,000 more than budgeted. This was primarily due to the City receiving more in intergovernmental and miscellaneous receipts than budgeted.

While total disbursements were \$97,800 under the amended budget, disbursements for the functions of culture and recreation, general government, and debt service exceeded its amended budget.

### **DEBT ADMINISTRATION**

At June 30, 2012, the City had approximately \$2.141 million in bonds and other long-term debt, compared to approximately \$2.416 million last year, as shown below:

Outstanding Debt at	Year-En	d	5/101	
(Expressed in Thor	usands)			
×		Year e	nded June	30,
	_	2012	2011	2010
General obligation bonds - Streetscape & Refundin	\$	205	350	695
Sewer revenue bonds		1,936	2,066	2,192
Total	\$	2,141	2,416	2,887

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property, excluding agriculture land valuations and before rollback, within the City's corporate limits. The City's outstanding general obligation debt of \$205,000 is significantly below its constitutional debt limit.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

The City of Sumner's elected and appointed officials and citizens considered many factors when setting the fiscal year 2013 budget, tax rates, and fees that will be charged for various City activities.

Inflation in the State continues to be somewhat lower than the national Consumer Price Index increase.

These indicators were taken into account when adopting the budget for fiscal year 2013. The City adopted property tax rates of \$13.043 per \$1,000 of taxable valuation for 2013 compared to \$13.003 for 2012. Budgeted revenues for fiscal year 2013 is \$2.232 million, an increase of 0.9% over the final 2012 budget. Budgeted disbursements are expected to decrease by approximately \$11,800 when compared to the final 2012 budget for a total of \$2.290 million for fiscal year 2013.

If these estimates are realized, the City's budgeted cash balance is expected to decrease by approximately \$57,800 by the end of the City's next fiscal year end.

### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Lisa Oberbroeckling, City Clerk, 105 East First Street, Sumner, Iowa.

### CITY OF SUMNER Basic Financial Statements

### Statement of Activities and Net Assets - Cash Basis

### As of and for the year ended June 30, 2012

	_	35AM345 154	F	rogram Receipts	
unctions / Programs:		Disbursements	Charges for Service	Operating Grants Restricted Interest	Capital Grants Restricted Interest
Governmental activities:	-				
Public safety	\$	373,595	0	14,600	0
Public works		246,301	0	198,710	0
Health & social services		0	0	0	0
Culture and recreation		389,894	51,725	23,967	0
Community & economic development		172,491	0	140,871	0
General government		180,112	0	0	0
Debt service		159,263	0	0	0
Capital projects		0	0	0	0
Total governmental activities		1,521,656	51,725	378,148	0
Business type activities					
Water		139,884	167,647	0	0
Sewer		370,530	370,520	0	0
Sanitation		205,417	194,432	0	0
Total business type activities		715,831	732,599	0	0
Totals	\$	2,237,487	784,324	378,148	C

### General Receipts:

Property tax levied for:

General purposes

Tax increment financing

Local option sales tax

Unrestricted interest on investments

Miscellaneous

Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

### Cash Basis Net Assets

Restricted:

Nonexpendable - Cemetery perpetual care

Expendable:

Urban renewal purposes

Debt service

Streets

Other purposes

Unrestricted

Total cash basis net assets

See notes to financial statements

	Business	
Governmental	Type	
Activities	Activities	Total
(358,995)	0	(358,995)
(47,591)	0	(47,591)
0	0	0
(314,202)	0	(314,202)
(31,620)	0	(31,620)
(180,112)	0	(180,112)
(159,263)	0	(159,263)
0	0	(100,200)
 (1,091,783)	0	(1,091,783)
(1,001,100)		(1,001,100)
0	27,763	27,763
0	(10)	(10)
0	(10,985)	(10,985)
 0	16,768	16,768
	,	,
(1,091,783)	16,768	(1,075,015)
676,255	0	676,255
64,156	0	64,156
186,051	0	186,051
7,410	1,272	8,682
117,448	24,171	141,619
0	0	0
1,051,320	25,443	1,076,763
(40,463)	42,211	1,748
 1,322,442	784,474	2,106,916
\$ 1,281,979	826,685	2,108,664
\$ 60,504	0	60,504
		<u> </u>
33,626	0	33,626
0	100,000	100,000
324,292	0	324,292
499,966	0	499,966
363,591	726,685	1,090,276
300,001	0,000	.,550,270
\$ 1,281,979	826,685	2,108,664
 .,20.,0.0	,000	_,,

### Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2012

	-		Special Revenue
		_	Road Use
		General	Tax
Receipts:			190
Property tax	\$	515,740	0
Tax increment financing (TIF) receitps		0	0
Other city tax		0	0
Licenses and permits		8,375	0
Use of money and property		3,020	0
Intergovernmental		44,919	192,358
Charges for services		51,725	0
Miscellaneous		106,834	0
Total receipts		730,613	192,358
Disbursements:			
Operating			
Public safety		294,811	0
Public salety  Public works		**************************************	
Health & social services		25,957	192,936
		0	0
Culture & recreation		329,283	0
Community & economic development		0	0
General government		171,292	0
Debt service		0	0
Capital projects		0	0
Total disbursements		821,343	192,936
Excess of receipts over disbursements		(90,730)	(578)
Other financing sources (uses):			
Operating transfers in		76,188	0
Operating transfers out		70,100	0
Total other financing sources (uses)		76,188	0
Total other imaticing sources (uses)		70,100	
Net changes in cash balances		(14,542)	(578)
Cash balances beginning of year		334,936	323,175
Cash balances end of year	\$	320,394	322,597
0.10.5.10.1			
Cash Basis Fund Balances	•	•	<u> </u>
Nonspendable - Cemetary perpetual care	\$	0	0
Restricted for:			
Urban revewal purposes		0	0
Debt service		0	0
Streets		0	322,597
Other purposes		0	0
Assigned		259,730	0
Unassigned		60,664	0
Total cash basis fund balances	\$	320,394	322,597
Total cash basis fund balances	<b>D</b>	320,394	322,597

	Special Revenue			Other Nonmajor	
Employees'	Local Option	Housing	Debt	Governmental	
Benefits	Sales Tax	Rehab Proj	Service	Funds	Total
160,515	0	0	0	0	676,255
0	0	0	0	64,156	64,156
0	186,051	0	0	0	186,051
0	0	0	0	0	8,375
0	1,714	0	0	2,676	7,410
0	0	140,871	0	0	378,148
0	0	0	0	0	51,725
0	0	0	0	2,239	109,073
160,515	187,765	140,871	0	69,071	1,481,193
78,784	0	0	0	0	373,595
27,408	0	0	0	0	246,301
0	0	0	0	0	0
35,082	24,800	0	0	729	389,894
0	0	172,491	0	0	172,491
8,820	0	0	0	0	180,112
0	0	0	159,263	0	159,263
0	0	0	0	0	0
150,094	24,800	172,491	159,263	729	1,521,656
10,421	162,965	(31,620)	(159,263)	68,342	(40,463)
0	0	0	159,263	0	235,451
0	(76,188)	0	0	(159,263)	(235,451)
0	(76,188)	0	159,263	(159,263)	0
10,421	86,777	(31,620)	0	(90,921)	(40,463)
56,690	337,347	(1,721)	0	272,015	1,322,442
67,111	424,124	(33,341)	0	181,094	1,281,979
0	0	0	0	60,504	60,504
0	0	0	0	33,626	33,626
0	0	0	0	0	0
0	0	0	0	1,695	324,292
67,111	424,124	0	0	8,731	499,966
0	0	0	0	76,538	336,268
0	0	(33,341)	0	0	27,323
67,111	424,124	(33,341)	0	181,094	1,281,979

City of Sumner

Exhibit C

### Statement of Cash Receipts, Disbursement and Changes in Cash Balances Proprietary Funds

As of and for the year ended June 30, 2012

		Enterprise Funds			
		Water	Sewer	Sanitation	Total
Operating receipts:					
Charges for service	\$	167,647	370,520	194,432	732,599
Operating disbursements:					
Business type activities		139,884	173,385	205,417	518,686
Excess (deficiency) of operating receipts					
over (under) operating disbursements		27,763	197,135	(10,985)	213,913
		•		, , ,	
Non-operating receipts (disbursements)					
Use of money and property		514	720	38	1,272
Intergovernmental		0	0	0	0
Miscellaneous		6,060	170	17,941	24,171
Debt service		0	(197, 145)	0	(197,145)
Capital projects		0	0	0	0
Net non-operating receipts (disbursm	ent	6,574	(196,255)	17,979	(171,702)
				A-0-08000	
Excess (deficiency) of receipts over (under)					
disbursements		34,337	880	6,994	42,211
Operating transfers in (out), net		0	0	0	0
Net chages in cash balances		34,337	880	6,994	42,211
Cash balances beginning of year		267,572	410,859	106,043	784,474
Cash balances end of year	\$	301,909	411,739	113,037	826,685
Cash Basis Fund Balances					
Restricted for debt service	\$	0	100,000	0	100,000
Unassigned		301,909	311,739	113,037	726,685
Total cash basis fund balances	\$	301,909	411,739	113,037	826,685
	-				

See notes to financial statements.

### CITY OF SUMNER Notes to the Financial Statements

### **Notes of Financial Statements**

June 30, 2012

### (1) Summary of Significant Accounting Policies

The City of Sumner is a political subdivision of the State of Iowa located in Bremer and Fayette Counties. It was first incorporated in 1872 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development, public improvements and general administrative service. The City also provides water, sewer and sanitation for its citizens.

### A. Reporting Entity

For financial reporting purposes, City of Sumner has included all funds, organizations, account groups, agencies, boards, commissions and authorities. The City has considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City.

### **Jointly Governed Organizations**

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments or that the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete.

### **Notes of Financial Statements**

June 30, 2012

### B. Basis of Presentation

<u>Government-wide Financial Statements</u> - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Nonexpendable restricted net assets are subject to externally imposed stipulations which require them to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding categories. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

### **Notes of Financial Statements**

June 30, 2012

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursement, the fixed charges and the capital improvement costs that are not paid for other funds.

### Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Local Option Sales Tax Fund is used to account of the collection of the one percent sales tax and its uses.

The Employees' Benefits Fund is used to account for the collection of payroll taxes and provide social security and medicare, IPERS, and health insurance benefits to its employees.

The Housing Rehab Project Fund is used to account for the rehabilitation of residential homes within Sumner, IA.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Sanitation Fund accounts for the operation and maintenance of the City's sanitation system.

### **Notes of Financial Statements**

June 30, 2012

### C. Measurement Focus and Basis of Accounting

The City of Sumner maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

### D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

<u>Nonspendable</u> – Amounts which cannot be spent because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the Council intends to use for specific purposes.

<u>Unassigned</u> – All amounts not included in other spendable classifications.

### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2012, disbursements exceeded the amounts budgeted in the functions of Culture & Recreation, General Government, and Debt Service.

### **Notes of Financial Statements**

June 30, 2012

### (2) Deposits and Investments

The City's deposits and investments at June 30, 2012, were entirely covered by Federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council and the Treasurer of the State of lowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; and certain joint investment trusts.

### (3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds, urban renewal tax increment financing revenue bonds and revenue notes are as follows:

	 General		Sewer			
Year	Oblig	ation	Rever	Revenue		
Ending	Bor	nds	Bono	ds	Tota	al
June 30,	 Principal	Interest	Principal	Interest	Principal	Interest
2013	\$ 150,000	8,180	135,000	62,920	285,000	71,100
2014	55,000	2,255	139,000	58,533	194,000	60,788
2015	0	0	143,000	54,015	143,000	54,015
2016	0	0	148,000	49,367	148,000	49,367
2017	0	0	153,000	44,558	153,000	44,558
2018-2022	0	0	842,000	144,917	842,000	144,917
2023-2024	0	0	376,000	18,428	376,000	18,428
Totals	\$ 205,000	10,435	1,936,000	432,738	2,141,000	443,173

The Code of lowa requires that principal and interest on general obligation bonds be paid from the Debt Service Fund.

### **Notes of Financial Statements**

June 30, 2012

The urban renewal tax increment revenue bonds were issued for the purpose of defraying a portion of the costs of carrying out an urban renewal project of the City. The bonds are payable solely from the income and proceeds of the Urban Renewal Tax Increment Fund and the taxes to be paid into the fund in accordance with Chapter 403.19 of the Code of Iowa. TIF receipts are generally projected to produce 100 percent of the debt service requirements over the life of the bonds. The proceeds of the urban renewal tax increment revenue bonds shall be expended only for purposes which are consistent with the plans of the City's urban renewal area. The bonds are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City. Total principal and interest remaining on the bonds is \$150,805, payable through June 2014. For the current year, interest paid and total TIF receipts were \$9,984 and \$64,156, respectively. These bonds are part of the streetscape and refunding bonds issued in August of 2005.

### Revenue Notes

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$3.1 million in sewer revenue notes issued in October 2003. Proceeds from the notes provided financing for the construction of improvements to the sewer treatment plant. The notes are payable solely from sewer customer net receipts and are payable through 2024. Annual principal and interest payments on the notes are expected to require a majority of net sewer receipts. The total principal and interest remaining to be paid on the notes is \$2,368,738. For the current year, principal and interest paid and total customer net receipts were \$197,145 and \$197,135, respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions.

- (a) The notes will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the fund.
- (b) Sufficient monthly transfers shall be made to the sewer revenue note sinking accounts within the Enterprise Funds for the purpose of making the note principal and interest payments when due.

### (4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P. O. Box 9117, Des Moines, Iowa, 50306-9117.

Most regular plan members are required to contribute 5.38% of their annual covered salary and the City is required to contribute 8.07% of covered salary except for police employees, in which case the percentages are 6.65% and 9.97%, respectively. These rates tend to change from year to year. Contribution requirements are established by State statute. The City's contribution to IPERS for the years ended June 30, 2012, 2011, and 2010 were \$43,518, \$39,576, and \$36,599, respectively, equal to the required contributions for each year.

### **Notes of Financial Statements**

June 30, 2012

### (5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and sick leave termination payments payable to employees at June 30, 2012, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation	\$ 26,615
Sick Leave *	 38,223
Total	\$ 64,838

<sup>\*</sup> Sick leave is not payable upon termination, retirement or death.

This liability has been computed based on rates of pay as of June 30, 2012.

### (6) Budget Overexpenditure

Per the Code of Iowa, disbursements may not legally exceed budgeted appropriations at the program level. During the year ended June 30, 2012, disbursements in the Culture & Recreation, General Government, and Debt Service functions exceeded the amount budgeted.

### **Notes of Financial Statements**

June 30, 2012

### (7) Risk Management

The City of Sumner is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### (8) Related Party Transactions

The City had business transactions between the City and the City's officials and employees totaling \$7,939 during the year ended June 30, 2012.

### (9) Hospital Facilities Revenue Bonds

The City has issued \$18 million of hospital facilities revenue bonds under the provisions of Chapter 419 of the Code of lowa during the fiscal year ended June 30, 2012. The bond and related interest are payable solely from the revenues derived from the project and the bond and interest do not constitute liabilities of the City.

### (10) Deficit Balance

The Housing Rehab Project Fund had a deficit balance of \$33,341 at June 30, 2012. The deficit balance was a result of project costs incurred prior to availability of funds. The deficit will be eliminated upon receipt of the grant.

### **Notes of Financial Statements**

### June 30, 2012

### (12) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2012 is as follows:

Transfer to:	Transfer from:	. ,	Amount	
General	Special revenue  Local option sales tax	\$	76,188	
Debt service	Special revenue Urban renewal tax increment		111,484	
Debt service	Capital projects Streetscape		47,779	
Total	* · ·	\$	235,451	

### CITY OF SUMNER Required Supplementary Information

### Budgetary Comparison Schedule Of Receipts, Disbursements, and Change in Balances Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds

### Required Supplementary Information

### Year ended June 30, 2012

		Governmental Funds Actual	Proprietary Funds Actual
Receipts:	1		
Property tax	\$	676,255	0
Tax increment financing	•	64,156	0
Other city tax		186,051	0
Licenses & permits		8,375	0
Use of money & property		7,410	1,272
Intergovernmental		378,148	0
Charges for services		51,725	732,599
Special assessments		0	0
Miscellaneous		109,073	24,171
Micronalicous		100,070	21,171
Total receipts		1,481,193	758,042
Disbursements:			
Public safety		373,595	0
Public works		246,301	0
Health & social services		240,301	0
Culture & recreation		389,894	0
Community & economic development		172,491	0
General government		180,112	0
Debt service		159,263	0
Capital projects		159,269	0
Business type activities		0	715,831
Business type activities	-		110,001
Total disbursements		1,521,656	715,831
Excess of receipts over disbursements		(40,463)	42,211
Other financing sources, net		0	0
Excess of receipts and other financing sources over disbursements and other			
financing uses		(40,463)	42,211
Balances beginning of year		1,322,442	784,474
Balances end of year	\$	1,281,979	826,685

				Net as
	Budgeted	Budgeted	Final to	% of
	Amounts	Amounts	Net	Final
Net	Original	Final	Variance	Budget
676,255	675,570	675,570	685	0%
64,156	64,581	64,581	(425)	-1%
186,051	183,153	183,153	2,898	2%
8,375	7,200	9,500	(1,125)	-12%
8,682	45,820	50,320	(41,638)	-83%
378,148	262,550	347,550	30,598	9%
784,324	805,275	821,275	(36,951)	-4%
0	1,200	1,200	(1,200)	-100%
133,244	75,095	75,095	58,149	77%
2,239,235	2,120,444	2,228,244	10,991	0%
373,595	331,380	396,880	23,285	6%
246,301	243,980	248,980	2,679	1%
0	6,500	6,500	6,500	100%
389,894	370,070	375,070	(14,824)	-4%
172,491	75,000	175,000	2,509	1%
180,112	143,470	169,161	(10,951)	-6%
159,263	92,172	159,163	(100)	0%
0	0	0	0	0%
715,831	797,485	804,485	88,654	11%
2,237,487	2,060,057	2,335,239	97,752	4%
	***************************************		•	
1,748	60,387	(106,995)		
0	0	0		
1,748	60,387	(106,995)		
2,106,916	2,061,075	2,061,075		
2,108,664	2,121,462	1,954,080		

### Notes to Required Supplementary Information - Budgetary Reporting

June 30, 2012

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of lowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Disbursements for the Proprietary Funds are required to be budgeted. During the year, a budget amendment increased budgeted disbursements by \$275,182. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2012, disbursements exceeded the amounts budgeted in the culture & recreation, general government, and debt service functions.

### **CITY OF SUMNER**

## CITY OF SUMNER Other Supplementary Information

### Statement of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds

As of and for the year ended June 30, 2012

		Special	Capital	Capital		
		Revenue	Projects	Projects	Permanent	
		Urban				
		Renewal			Cementery	
		Tax		Project	Perpetual	
		Increment	Streetscape	Reach	Care	Total
Receipts:						F
Tax Increment Financing (TIF)	\$	64,156	0	0	0	64,156
Use of money and property		0	101	772	1,803	2,676
Intergovernmental		0	0	0	0	0
Miscellaneous		0	1,839	0	400	2,239
					-	
Total receipts		64,156	1,940	772	2,203	69,071
Disbursements:		-	_	_		
Cultrure & recreation		0	0	0	729	729
Total disbursements		0	0	0	729	729
Excess (deficiency) of receipts over						
(under) disbursements		64,156	1,940	772	1,474	68,342
		and a refer	yss			
Operating transfers in (out), net		(111,484)	(47,779)	.0	0	(159,263)
Net change in cash balances		(47 220)	(45,839)	772	1 474	(00.021)
Net change in cash balances		(47,328)	(45,659)	112	1,474	(90,921)
Cash balances beginning of year		80,954	47,534	75,766	67,761	272,015
				-1		
Cash balances end of year	\$	33,626	1,695	76,538	69,235	181,094
Cash Basis Fund Balances						
Nonspendable - Cemetery perpetual care	\$	0	0	0	60,504	60,504
Restricted for other purposes		33,626	1,695	0	8,731	44,052
Assigned for other purposes		0	0	76,538	0	76,538
Unassigned		0	0	0	0	0
	2012	530,535.50. \$p.085040000	NO 500000000000	SC 2000 MISS RESERVATION	000000000000000000000000000000000000000	property sales and the
Total cash basis fund balances	\$	33,626	1,695	76,538	69,235	181,094

See accompanying independent auditor's report.

#### Schedule of Indebtedness

# Year ended June 30, 2012

		- 1-1-5	Amount
	Date of	Interest	Originally
Obligation	Issue	Rates	Issued
General obligation bonds and notes:			
Streetscape & Refunding	August 1, 2005	3.5 to 4.3%	\$ 1,270,000
Revenue bonds:			
Sewer revenue bonds	October 27, 2003	3.25%	\$ 3,100,000
Tabela			
Totals		200	

### Schedule 2

Balance	Issued	Redeemed	Balance	- 10 Miles	Interest
Beginning	during	during	End	Interrest	Due and
of Year	Year	Year	of Year	Paid	Unpaid
350,000	0	145,000	205,000	14,263	682
2,066,000	0	130,000	1,936,000	67,145	5,243
\$ 2,416,000	0	275,000	2,141,000	81,408	5,925

#### Schedule 3

#### City of Sumner

#### Bond and Note Maturities June 30, 2012

#### Streetscape & Refunding \$1,270,000 Issued August 1, 2005

loodod / tagaot 1, 2000	332
Interest	
Rates	

Interest		
Rates		Amount
3.950%	\$	150,000
4.100%	20 20 30 40 40	55,000
	\$	205,000
	Rates 3.950%	Rates 3.950% \$ 4.100%

## Sewer Revenue Bonds \$3,100,000

Issued October 27, 2003 Year Ending Interest June 30, Rates Amount \$ 2013 3.250% 135,000 2014 3.250% 139,000 2015 3.250% 143,000 2016 3.250% 148,000 2017 3.250% 153,000 2018 3.250% 158,000 2019 3.250% 163,000 2020 3.250% 168,000 2021 3.250% 174,000 2022 3.250% 179,000 2023 3.250% 185,000 2024 3.250% 191,000 Total \$ 1,936,000

City of Sumner

#### Schedule 4

# Schedule of Receipts by Source and Disbursements by Function All Governmental Funds

# For the Last Ten Years ended June 30, 2012

		2012	2011	2010	2009
Receipts	•	-		-	
Property tax	\$	676,255	655,032	631,115	610,021
Tax Increment Financing (TIF)		64,156	67,277	74,877	74,360
Other city tax		186,051	182,789	192,909	185,125
License & permits		8,375	5,396	5,151	5,865
Use of money & property		7,410	11,474	16,643	23,269
Intergovernmental		378,148	251,378	243,576	216,954
Charges for services		51,725	44,535	43,805	40,975
Bond proceeds		0	0	0	0
Miscellaneous		109,073	105,662	102,718	90,953
9					
Total receipts	\$	1,481,193	1,323,543	1,310,794	1,247,522
		5			
Disbursements:					
Operating:					
Public Safety	\$	373,595	321,623	273,850	275,775
Public Works		246,301	322,910	231,528	212,305
Health & Social Services		0	0	0	3,600
Culture & Recreation		389,894	351,022	324,371	337,136
Community & Economic Development		172,491	7,372	0	0
General Government		180,112	161,679	179,444	159,297
Debt Service		159,263	365,597	405,564	217,656
Capital Projects		0	0	0	0
Total Disbursements	\$	1 521 656	1 530 203	1,414,757	1,205,769
Total Disbursements	\$	1,521,656	1,530,203	1,414,	757

200	8 2007	2006	2005	2004	2003
531,673	3 581,249	571,683	524,802	517,750	513,493
205,28	1 104,111	32,267	146,895	178,169	165,855
186,583	162,488	146,654	176,797	132,625	146,711
4,81	5,081	6,920	5,379	7,247	3,270
54,826	104,161	65,698	30,252	10,353	25,849
222,619	9 217,118	218,377	215,032	321,617	287,656
37,15	39,470	46,968	54,101	51,476	59,619
(	0	1,270,000	0	285,000	0
109,520	89,653	239,856	90,031	120,546	169,145
				₽? 	
1,352,468	3 1,303,331	2,598,423	1,243,289	1,624,783	1,371,598
270,317	7 385,227	277,381	316,433	321,092	274,974
195,663	3 207,944	234,852	256,823	166,956	215,638
(	0	0	0	0	0
284,308	3 276,250	257,385	242,507	313,944	227,887
(		0	4,401	80,000	0
155,188	3 130,564	159,763	169,339	169,721	183,752
209,282	209,408	633,691	419,263	183,251	190,226
	37,253	713,713	281,271	64,130	68,171
1,114,758	3 1,246,646	2,276,785	1,690,037	1,299,094	1,160,648

Independent Auditor's Report
on Internal Control
over Financial Reporting
and on Compliance
and Other Matters Based
on an Audit of Financial Statements
Performed in Accordance
with Government Auditing Standards



P. O. Box 125 117 East First Street Sumner, Iowa 50674 Phone (563) 578-3211 Fax (563) 578-3212 www.shaffercpa.com roger@shaffercpa.com

Roger L. Shaffer, C.P.A.

Member AICPA and ISCPA

Independent Auditor's Report on Internal Control
over Financial Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

# To the Honorable Mayor and Members of the City Council:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Sumner, Iowa, as of and for the year ended June 30, 2012, which collectively comprise of the City's basic financial statements listed in the table of contents and have issued my report thereon dated March 25, 2013. My report expressed an unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing my audit, I considered the City of Sumner's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing my opinion on the effectiveness of the City of Sumner's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the City of Sumner's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant or material weaknesses have been identified. However, described in the accompanying Schedule of Findings and Questioned Costs, I identified certain deficiencies in internal control over financial reporting I consider to be material deficiencies and other deficiencies I consider to be significant weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Sumner's financial statements will not be prevented or detected and corrected on a timely basis. I consider the deficiency described in Part II of the accompanying Schedule of Findings and Questioned Costs as item II-A-12 and II-B-12 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Sumner's financial statement are free of material misstatements, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Governmental Auditing Standards</u>. However, I noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the Accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2012 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the City. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of the statutes.

The City of Sumner's responses to findings identified in my audit are described in the accompanying Schedule of Findings and Questioned Costs. While I have expressed my conclusions on the City's responses, I did not audit the City of Sumner's responses and, accordingly, I express no opinion on them

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Sumner, and other parties to whom the City of Sumner may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of the City of Sumner during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

SHAFFER COMPANY, P.C.

Shaffer Company, P.C.

Sumner, Iowa

March 25, 2013

#### Schedule of Findings and Questioned Costs

Year Ended June 30, 2012

#### Part I: Summary of the Independent Auditor's Results:

- (a) Unqualified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) Significant deficiencies in internal control over financial reporting were disclosed by the audit of the financial statements, including material weaknesses.
- (c) The audit did not disclose a non-compliance which is material to the financial statements.

#### Part II: Findings Related to the Financial Statements:

#### INSTANCES OF NON-COMPLIANCE:

No matters were noted.

#### SIGNIFICANT DEFICIENCIES

II-A-12 <u>Segregation of duties</u> - One important aspect of the internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. I noted that the cash receipts listing, bank deposits and the posting of the cash receipts to the cash receipts journal are all sometimes done by the same person.

<u>Recommendation</u> - I realize that with a limited number of office employees, segregation of duties is difficult. However, the City should review its operating procedures to obtain the maximum internal control possible under the circumstances.

Response - We will investigate this.

<u>Conclusion</u> - The City should segregate duties to the extent possible with existing personnel and utilize administrative personnel to provide additional control through review of financial transactions and reports.

#### Schedule of Findings and Questioned Costs

Year Ended June 30, 2012

#### Part II: Findings Related to the Financial Statements, Continued:

II-B-12 Preparation of Financial Statements – Reporting financial data reliably in accordance with generally accepted accounting principles requires management to possess sufficient knowledge and expertise to select and apply accounting principles and prepare year-end financial statements, including footnote disclosures. Management presently lacks the qualifications and training to appropriately fulfill these responsibilities, which is a common situation in small entities.

Recommendation – I recognize that with a limited number of office employees, preparation of the financial statements with its footnotes and exhibits is difficult. The City should obtain additional knowledge on generally accepted accounting principles through reading relevant accounting literature and attending classes.

<u>Response</u> – The City will obtain additional knowledge on generally accepted accounting principles in any way possible that is economically feasible, in order to improve the ability to prepare and take responsibility for the financial statements.

Conclusion - Response accepted.

#### Part III: Other Findings Related to Statutory Reporting:

III-A-12 <u>Certified Budget</u> - Disbursements during the year ended June 30, 2012, exceeded the amounts budgeted in the Culture & Recreation, General Government, and Debt Service functions. Chapter 384.18 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

Recommendation – The budget should have been amended in accordance with Chapter 384.18 of the Code of lowa before disbursements were allowed to exceed the budget.

Response - The budget will be amended, if applicable.

Conclusion - Response accepted.

- III-B-12 <u>Questionable Disbursements</u> No disbursements were noted for parties, banquets, or other entertainment for employees that I believe may constitute an unlawful expenditure from public funds as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-12 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

#### Schedule of Findings and Questioned Costs

Year Ended June 30, 2012

#### Part III: Other Findings Related to Statutory Reporting, Continued:

- III-D-12 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- III-E-12 Council Minutes No transactions were found that I believe should have been approved in the Council minutes but were not.
- III-F-12 <u>Business Transactions</u> Business transactions between the City and City officials or employees are summarized as follows:

Name, title, and	Transaction	
business connection	description	Amount
Roger Burgart, Employee	Spraying	\$3,195
Mike Sattler, Employee	Lawn care	\$450
Douglas Daniesl, Council member		
Vanguard Publishing, LLC	Legal publications	
d/b/a Sumner Gazette	& printing	\$4,294

The transactions above do not appear to represent conflicts of interest.

Competitive pricing was used for spraying with Roger Burgart being the lower cost. This does not appear to represent a conflict of interest.

III-G-12 <u>Deposits and Investments</u> - I noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy.

#### Schedule of Findings and Questioned Costs

Year Ended June 30, 2012

#### Part III: Other Findings Related to Statutory Reporting, Continued:

- III-H-12 Revenue Bonds and Notes No instances of non-compliance with the revenue bond and note resolutions were noted.
- III-I-12 <u>Urban Renewal Tax Increment Fund</u> The Urban Renewal Tax Increment Fund (TIF) balance at June 30, 2012 is \$33,626 and appears to be an excessive amount.

<u>Recommendation</u> - The City should reduce future TIF Debt Certificate amounts to correct this overage.

Response - The City will implement a plan to reduce the cash balance of the TIF Fund on hand.

Conclusion - Response accepted.

III-J-12 <u>Financial Condition</u> – The Housing Rehab Project Fund had a deficit balance of \$33,341at June 30, 2012.

<u>Recommendation</u> – The City should investigate alternatives to eliminate this deficit in order to return this fund to a sound financial position.

Response – The deficit was due to a expenditure within the being made prior to the receipt of the grant money. The deficit was subsequently eliminated.

Conclusion - Response accepted.

#### Audit Staff

This audit was performed by:

Roger L. Shaffer, C.P.A., Owner & Manager of the Firm

SHAFFER COMPANY P.C.

ROGER L. SHAFFER

Certified Public Accountant